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**IPHR** International  
Partnership  
for Human Rights

## War Crimes at Sea: Shelling of Merchant Ships in Ukraine's Territorial Waters

### Introduction

On the morning of 24 February 2022, Russian troops crossed the administrative border between the Kherson region and the Autonomous Republic of Crimea, as well as the state border between the Russian Federation and Ukraine in the North and Northeast of Ukraine. Almost immediately afterwards, armed conflict spread – including at sea. Investigators from “Truth Hounds” have established that a number of military operations at sea violated international humanitarian law (IHL) and are likely to qualify as war crimes.

### Violation of International Humanitarian Law at Sea

On 24 February, a missile hit the bulk carrier ship “Yasa Jupiter,” which flies the flag of the Marshall Islands<sup>1</sup>, near the port of Odessa. The ship was on its way to Romania from Ukraine. Fortunately, there were no casualties. On 25 February a Russian warship fired at the chemical tanker “Millennial Spirit,” which flies the Romanian flag, when it was 12 nautical miles from the Ukrainian Port of Yuzhny. Two crew members were injured in the attack and the ship was badly damaged. On the same day, the bulk carrier “Namura Queen,” flying the flag of Panama, was hit in the stern by a missile while anchored at place No. 358 of the roadstead in the Port of Yuzhny resulting in some of the vessel's equipment being damaged, and a crew member sustaining injuries.

Merchant ships, a category to which all three aforementioned vessels belong, are civilian objects and accordingly may not lawfully be the objects of attack. Merchant ships lose protection only if they are used for military purposes. The crew members of merchant ships are civilians (Article 50 of the Geneva Convention IV - GC IV) and are not, therefore,

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<sup>1</sup> Facebook post at 7:02, 24/02/2022, from the Cabinet of Ministers of Ukraine, with reference to the Ministry of Infrastructure of Ukraine, available through link: <https://www.facebook.com/100064831804750/posts/320500073454384/> (in Ukrainian).

lawful targets of attack. GC IV and Additional Protocol I to the Geneva Conventions (AP I), as well as customary rules of IHL, guarantee the protection of merchant ships and their crew. Interlocutors widely recognize the San Remo Manual on Armed Conflicts at Sea as an authority on customary international law as applicable to armed conflict at sea.

All three ships subject were merchant vessels flying the flags of countries which are not party to the conflict. Attacks on neutral merchant ships are prohibited, except as expressly provided for in paragraph 67 of the San Remo Manual, which considers attacks on merchant ships that are effectively contributing to military action. Based on the information available, there is no reason to believe that Yasa Jupiter, Millennial Spirit, or Namura Queen were contributing to military action in any way. In addition, in the case of the attack on the chemical tanker Millennial Spirit, there was a threat of serious, widespread and long-term environmental damage as a result of chemical leakage. This entails violation of the provisions of Article 55 AP I and paragraph 44 of the San Remo Manual.

Thus, the shelling of the Yasa Jupiter bulk carrier, the Millennial Spirit chemical tanker and the Namura Queen bulk carrier by the Russian air force qualify as serious violations of IHL because they amount to deliberate attacks on a civilian object (under the ambit of Article 85(3) (a) AP I and Article 8(2)(b)(ii) of the Rome Statute of the International Criminal Court) or, unless intent can be established beyond reasonable doubt, as an indiscriminate attack that caused damage to a civilian object and potentially endangered the environment (under the ambit of Article 85(3)(b) of AP I and Article 8(2)(b)(iv) of the Rome Statute).

In addition to the direct attacks on ships flying the flags of neutral states, on 27 February Russian Navy vessels seized the merchant ships "Afina," IMO 8029272, and "Princess Nikol," IMO 8319392. Both ships were sailing under the Ukrainian flag, and were transporting grain from Nikolaev in Ukraine to Constanta in Romania. In total, there were around 50 crewmembers on board the ships.<sup>2</sup>

These civilian ships were 18 nautical miles from the Crimean Peninsula, south of Cape Tarkhankut.<sup>3</sup> Reportedly, Russian military threatened to destroy the vessels with missiles if they did not stop. Detaining and capturing enemy merchant ships is permissible under the San Remo Manual, mentioned above (paragraphs 59-60), as well as under Article 53

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<sup>2</sup> Facebook post at 14:30, 27/02/2022, from the Southern Regional Directorate of the State Border Guard Service in Ukraine, available at: [https://m.facebook.com/story.php?story\\_fbid=255038626818705&id=100069377072398](https://m.facebook.com/story.php?story_fbid=255038626818705&id=100069377072398) (in Ukrainian).

<sup>3</sup> Vessel geolocation, available at: <https://www.vesselfinder.com/en/?imo=8319392>.

of the Hague Regulations. But IHL requires that the private individuals who own the vessel receive compensation for the seizure; there is no indication that Russia has or will compensate the owners of Afina and Princess Nikol for their seizure.

## **Conclusion**

The large-scale military operations, which intensified on 24 February after the incursion of Russian troops into the territory of Ukraine, are continuing not only on land, but also at sea. Actions that violate IHL are particularly dangerous for the civilian population and civilian objects and the consequences of the likely violations of IHL described here exacerbate the already severe humanitarian catastrophe caused by armed conflict, and should therefore receive the sustained attention of the international community.